

## Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY ALGIERS

INFO AMEMBASSY BAMAKO

AMEMBASSY DAKAR

AMEMBASSY DAR ES SALAAM

AMEMBASSY KATHMANDU

AMEMBASSY KINSHASA

AMEMBASSY KUALA LUMPUR

AMEMBASSY KUWAIT

AMEMBASSY LIMA

AMEMBASSY MOGADISCIO

AMEMBASSY MONROVIA

AMEMBASSY NEW DELHI

C O N F I D E N T I A L STATE 122699

FOLLOWING TEL SENT ACTION SECSTATE INFO USUN NEW YORK, ALGIERS,  
BELGRADE, CAIRO, COLOMBO, DAMASCUS, CARACAS, BRASILIA, PORT OF  
SPAIN, KINGSTON FROM GEORGETOWN MAY 15:

QUOTE C O N F I D E N T I A L GEORGETOWN 0988

E.O. 11652: GDS

TAGS: PFOR, UN, PORG, GY

SUBJECT: MULTILATERAL AFFAIRS: NON-ALIGNED COORDINATING

COMMITTEE (NACC) AGENDA REVIEWED WITH GUYANESE FONMIN

REF: A) STATE 115833, B) STATE 098185, C) STATE 111286, D)

STATE 049329

1. SUMMARY: IN WIDE-RANGING DISCUSSION OF NAM ON MAY 13, GUYANA'S  
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FONMIN WILL REACT FAVORABLY TO USG APPROACH ON BASIS TIMELY

DISCUSSION AIMED AT AVOIDING FROZEN NAM POSITIONS WHICH WOULD RESULT IN A CONFRONTATION AT 31ST UNGA. WILLS HAS ALREADY, WITH GOG AUTHORIZATION, BEGUN SOUNDINGS WITH KEY NAM MEMBERS LOOKING TOWARD NEW INITIATIVE TO DEAL WITH THORNY KOREAN ITEM. ON PUERTO RICO WILLS REAFFIRMED GOG STAND ACCEPTING USG POSITION AND INDICATED INTEREST IN SENDING OBSERVER TO PUERTO RICO. ON MIDDLE EAST WILLS VOLUNTEERED THAT ALGERIA AND LIBYA INCREASINGLY ISOLATED FROM ARAB MAINSTREAM. WILLS ENCOURAGED BY SYRIAN MOVES BOTH TOWARD EGYPT AND LEBANON. END SUMMARY.

2. WILLS RETURNED FROM NAIROBI MAY 10. WHEN I SAW HIM MAY 13 I PREFACED DISCUSSION OF NACC MEETING WITH STATEMENT DRAWN FROM PARAS 5 AND 6 OF REFTEL A. WILLS SAID HE WAS SYMPATHETIC TO THE THRUST OF OUR EFFORT, AND WITHIN THE LIMITATIONS OF INSTRUCTIONS FROM PM AND CABINET HE HOPED TO BE ABLE TO WORK CONSTRUCTIVELY WITH US.

3. IN RESPONSE REFTEL B, CANADIAN COLLEAGUE HAD AGREED TO TAKE LEAD IN PRESENTING TRIPARTITE POSITION ON KOREAN ISSUE. AS BRITISH COLLEAGUE DEPARTING ON LONG LEAVE MAY 14, ALL THREE US SAW WILLS SEPARATELY ON MAY 13.

4. IN DEALING WITH KOREAN ITEM, I SAID CANADIAN COLLEAGUE WOULD BE MAKING FORMAL PRESENTATION AND I ONLY WISHED TO ASSURE HIM THAT CANADIAN PAPER REPRESENTED POSITION SHARED BY MY GOVT. I SAID I WOULD NOT BORE HIM WITH REPETITION BUT KNEW HE WAS AWARE FROM OUR EARLIER CONVERSATIONS OF THE IMPORTANCE USG ATTACHED TO KOREAN ITEM.

5. WILLS SAID HE HAD BECOME CONVINCED OF NECESSITY TO BREAK OUT OF STEREOTYPED LOG-ROLLING TREATMENT WHICH HAD CHARACTERIZED NAM DEALINGS ON KOREAN ISSUE IN PAST. HE COULD SEE NO REQUIREMENT TO APPLY PRINCIPLE OF QUOTE SOCIALIST SOLIDARITY UNQUOTE TO THE KOREAN QUESTION. MOREOVER, WILLS FELT USG HAD OFFERED QUOTE MEANINGFUL STEP UNQUOTE IN ITS RESOLUTION ON KOREA AT 30TH UNGA. AS FIRST STEP IN NEW DIRECTION, HE HAS ALREADY TOLD SOVIET AMBASSADOR THAT GUYANA WILL NOT REPEAT NOT HOST AN INTERNATIONAL CONFERENCE ON REUNIFICATION OF KOREA (GEORGETOWN 0847 NOTAL).

6. WILLS SAID THAT BEFORE GOING TO NAIROBI HE HAD OBTAINED AUTHORIZATION FROM PM TO TAKE SOUNDINGS WITH COLLEAGUES FROM KEY NAM STATES

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ON KOREAN ISSUE. THIS SOUNDINGS WERE DESIGNED TO DETERMINE DEGREE OF SUPPORT GUYANA MIGHT OBTAIN IF IT WERE TO TAKE INITIATIVE IN PUTTING FORWARD A NEW APPROACH TO NAM TREATMENT OF KOREA. WILLS MADE IT CLEAR THE NEW TREATMENT WOULD BE A BREAK WITH THE HERETOFORE SEMI-AUTOMATIC NAM SUPPORT OF NORTH KOREA. WILLS SAID HE HAD GOTTEN POSITIVE RESPONSES FROM ZAMBIA, TANZANIA AND NIGERIA AMONG AFRICANS AND FROM INDIANS. HE SAID CUBANS WITH WHOM HE

TALKED IN NAIROBI WERE TOO LOW LEVEL TO GIVE ANY SIGNIFICANT RESPONSE.

7. WILLS FURTHER DESCRIBED INTERNAL DIVISIONS WITHIN GOG ON KOREAN QUESTION. AMONG CABINET MEMBERS HE SAID THERE WERE THREE GROUPS. FIRST AUTOMATICALLY FOLLOWS SOVIET LINE, SECOND ACCEPTS CHINESE HEGEMONY AND THEREFORE WOULD FOLLOW PRC LEAD, WHILE THIRD HE DESCRIBED AS PRAGMATISTS LIKE HIMSELF WHO WOULD TRY TO STEER A MIDDLE COURSE. WILLS SAID HIS HOPE WAS TO WIN OVER PRINCIPALLY THE HEGEMONISTS BY DEMONSTRATING THAT PRC REALLY DESIRED CONTINUED US MILITARY PRESENCE IN SOUTHERN KOREA. HE SAID PRINCIPAL ROAD BLOCK TO HIS EFFORTS HAS BEEN HARD-LINE STAND OF GUYANA'S PERMANENT DELEGATE IN NEW YORK, RASHLEIGH JACKSON, WHOSE VIEWS HAVE CARRIED CONSIDERABLE WEIGHT WITH BURNHAM AND OTHERS IN CABINET. WITH GREAT SATISFACTION WILLS TOLD ME HE HAD ENGINEERED A THREE-WEEK VISIT TO NORTH KOREA FOR JACKSON. HE MET JACKSON IN LONDON LAST WEEK AS JACKSON WAS RETURNING FROM THIS TRIP. WILLS SAID HIS STRATEGY HAD PAID OFF BECAUSE HE FOUND JACKSON DEEPLY DISILLUSIONED BY WHAT HE HAD SEEN IN NORTH KOREA, AND HE NOW REGARDED JACKSON AS QUOTE COMPROMISED WITH REALITY UNQUOTE.

8. WILLS AID NATURE OF SOUTH KOREAN REGIME COMPLICATED HIS PLANNED APPROACH. HE FELT THERE WOULD BE BETTER CHANCE TO PROMOTE A NEW FORMULA IF THERE WERE LESS DIRECT PRESSURE FROM SOUTH KOREANS, IMPLYING THAT TOO GREAT VISIBILITY TENDS TO REMIND THEM OF THE AUTHORITARIAN ASPECTS OF SEOUL GOVT MAKING WHOLE QUESTION APPEAR TO BE HOBSON'S CHOICE. HE WONDERED OUT LOUD IF USG MIGHT NOT BE ABLE TO RESTRAIN SOUTH KOREANS FROM BEING OVER-ACTIVE THIS YEAR.

9. WILLS GAVE SUBSTANTIALLY THE SAME RESPONSE TO MY CANADIAN COLLEAGUE, THOUGH WITH PERHAPS LESS OPTIMISM REGARDING HIS CHANCES TO CONVERT CABINET. BRITISH COLLEAGUE MADE ESSENTIALLY PRO FORMA PITCH AND HE REPORTED A CORRESPONDINGLY NON-COMMITAL RESPONSE FROM CONFIDENTIAL

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WILLS.

10. ON PUERTO RICO, I HANDED WILLS AIDE MEMOIRE PER REFTEL C. WILLS SAID GOG POSITION REMAINED UNCHANGED, I.E. THAT GOG RESPECTED THE CLEARLY DEMONSTRATED DESIRE OF PUERTO RICAN PEOPLE TO RETAIN TIES WITH U.S. HE DID NOT REPEAT NOT OFFER TO TAKE ANY INITIATIVES ON PUERTO RICAN ISSUE, BUT WHEN I ASKED, DRAWING ON REFTEL D, WHETHER WILLS THOUGHT IT MIGHT ASSIST GOG TO DEFEND ITS POSITION IF AN APPROPRIATE GOG OFFICIAL WERE TO VISIT PUERTO RICO, HE INDICATED A LIVELY INTEREST IN THIS POSSIBILITY. HE EVEN CAME UP WITH A CANDIDATE IN PERSON OF THEIR AMBASSADOR IN HAVANA, FRANK CAMPBELL. I SAID I WAS NOT SURE EXACTLY HOW OR WHEN THIS MIGHT WORK OUT, BUT I WOULD DISCUSS IT WITH HIM FURTHER BEFORE HE GOES TO ALGERIA.

11. I DID NOT RAISE MIDDLE EAST WITH WILLS. HOWEVER HE VOLUNTEERED THAT ON THE BASIS OF HIS OBSERVATIONS WHILE IN NAIROBI HE FELT THAT ALGERIA AND LIBYA WERE BECOMING INCREASINGLY ISOLATED FROM ARAB MAINSTREAM, PRINCIPALLY BECAUSE OF ALGERIA'S MEDLING IN FORMER SPANISH SAHARA THROUGH POLISARIO FRONT. WILLS WAS ENCOURAGED BY RECENT SYRIAN MOVE TOWARD IMPROVING RELATIONS WITH EGYPT AND BY ITS ROLE IN LEBANON. HE SAID HE WAS IMPRESSED BY THE FACT THAT THE CUBANS WERE NOW CONDEMNING SYRIA ON THE GROUNDS IT HAD DRIFTED AWAY FROM SOCIALIST SOLIDARITY. WILLS SAID HE REGARDED REDUCTION OF SOVIET INFLUENCE IN THE MIDDLE EAST AS A GREAT STRIDE BOTH IN TERMS OF USG FOREIGN POLICY AND IN TERMS OF EVENTUAL SETTLEMENT OF THE ISRAELI-ARAB CONFLICT. KREBS UNQUOTE KISSINGER

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## Message Attributes

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